



**INTEGRATED DROUGHT  
MANAGEMENT PROGRAMME**



**WORLD  
METEOROLOGICAL  
ORGANIZATION**



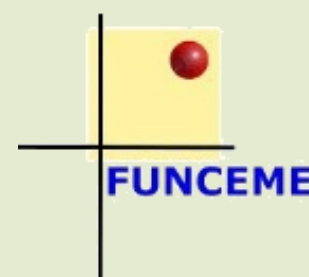
**Global Water  
Partnership**

**IDMP Virtual Exchange: Next-Generation Drought Monitoring**

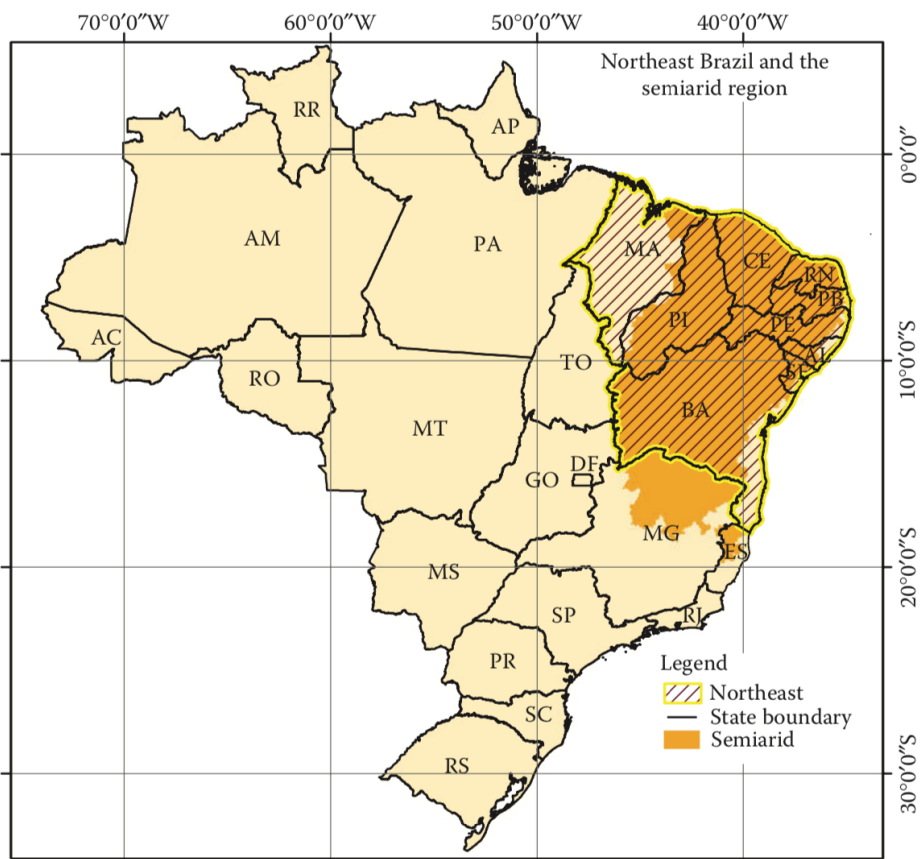
**1 PM – 2:30 PM CEST - May 27, 2025**

# **Drought Management in Brazil: Turning Monitoring into Action**

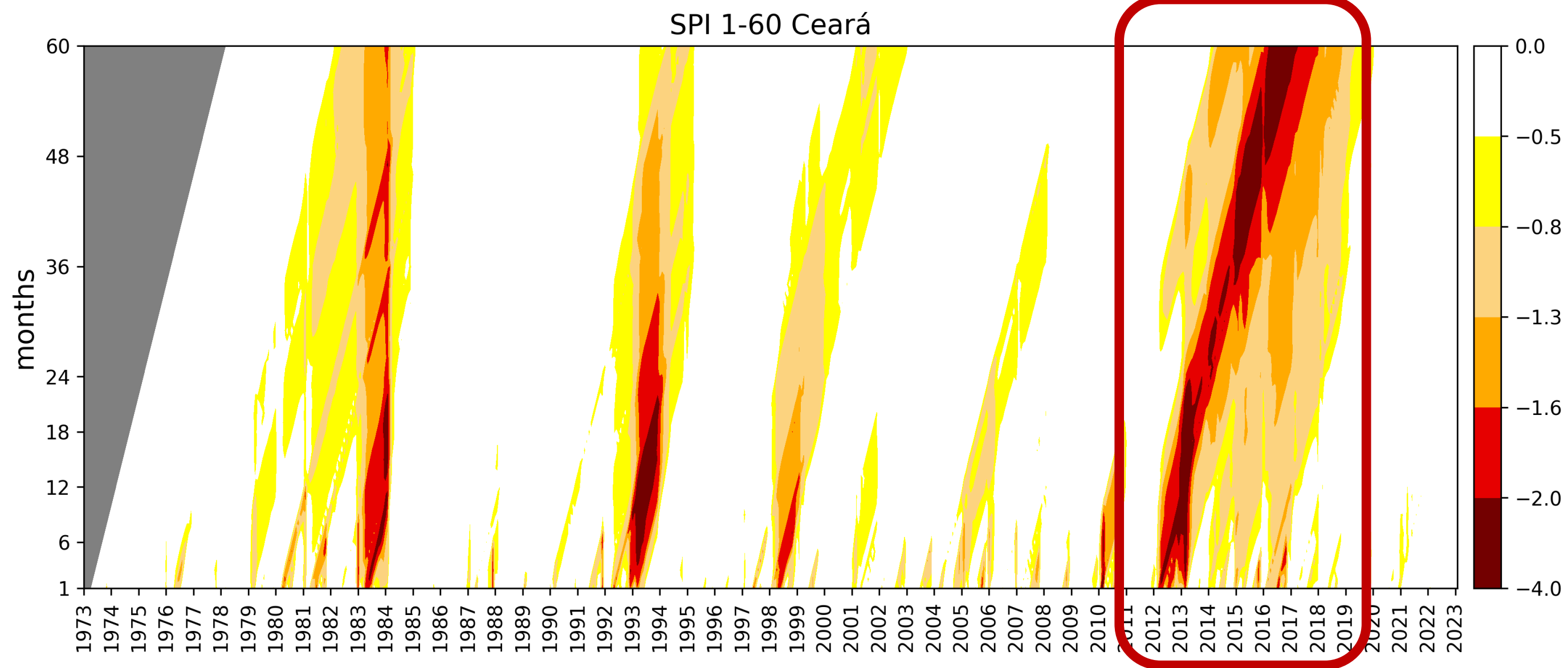
**Eduardo Martins**  
**FUNCEME, CEPAS**



# The most recent multiyear drought

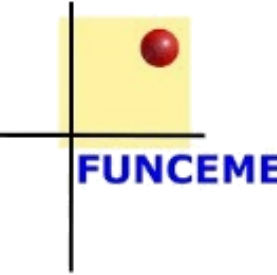


## Standardized Drought Index

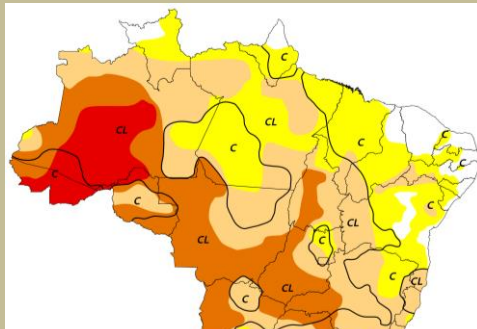


# Proactive Drought Management

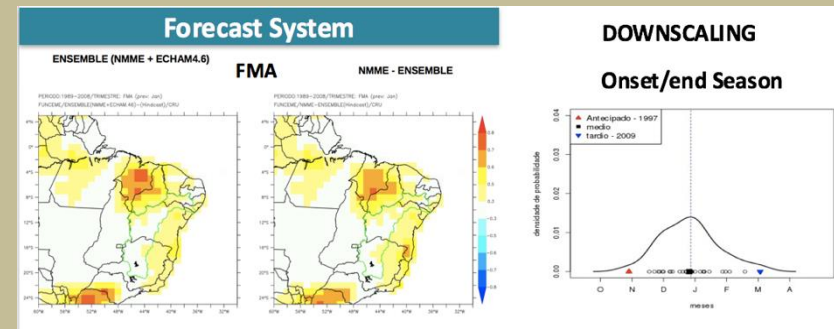
## Three Pillars Strategy



### Brazilian Drought Monitor



### Brazilian Forecast System



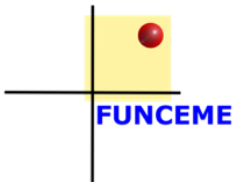
**Vulnerability/resiliency and impact assessment:** To identify those sectors, population groups, or regions most at risk from drought, most probable impacts, and mitigation actions that will reduce impacts to future events. **Who and what is at risk and why?**

**Monitoring and forecasting/early warning**

**Vulnerability/resiliency and impact assessment**

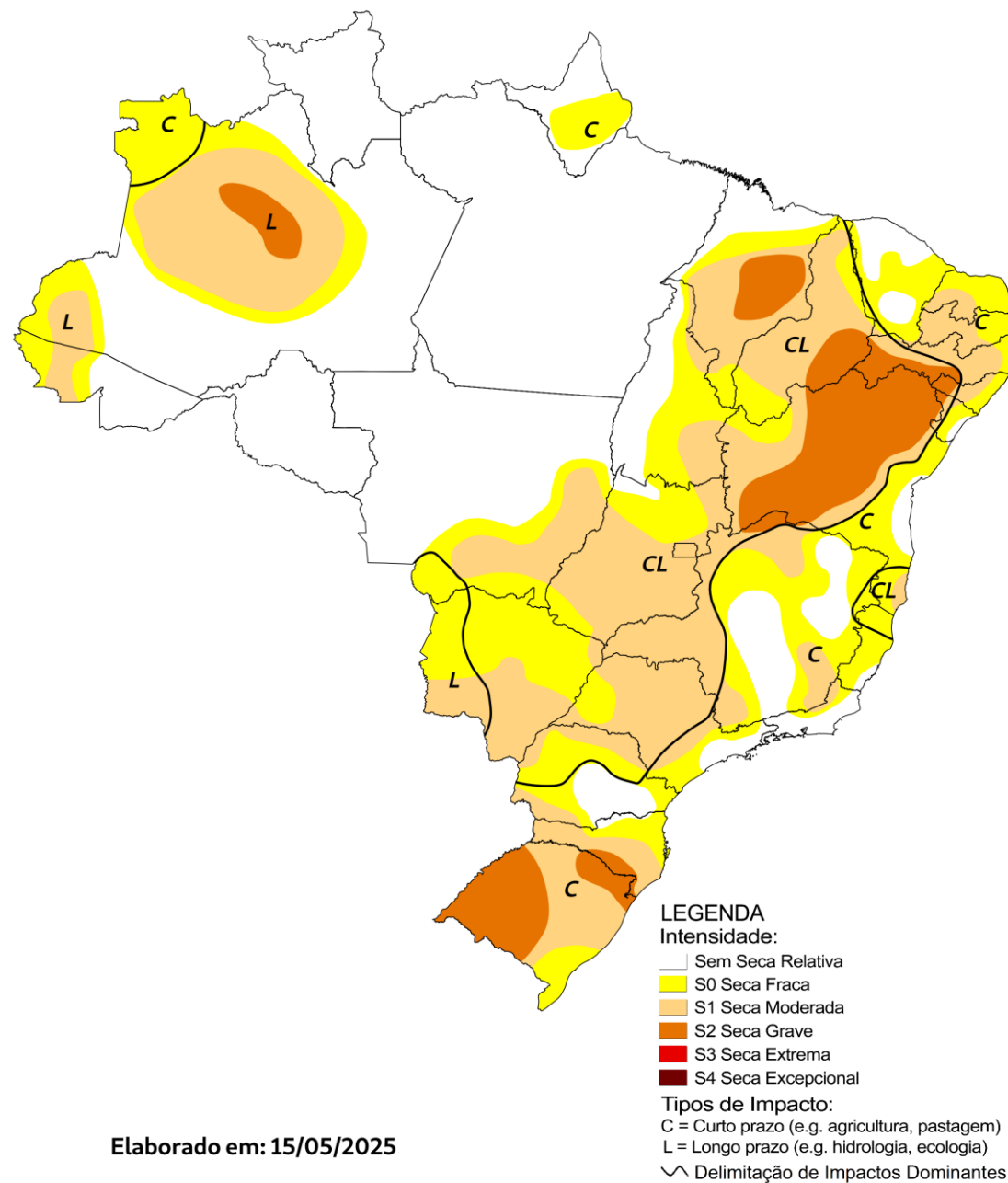
**Mitigation\* and response planning and measures**

**Drought Plans, Contingency Sector-Specific Plans**



# Brazilian experience

Monitor de Secas  
Abril/2025



Elaborado em: 15/05/2025



<http://monitordesecas.ana.gov.br/>

❑ Monitoring not forecasting

❑ Monthly map

❑ Based in the US Drought monitoring

❑ Authorship

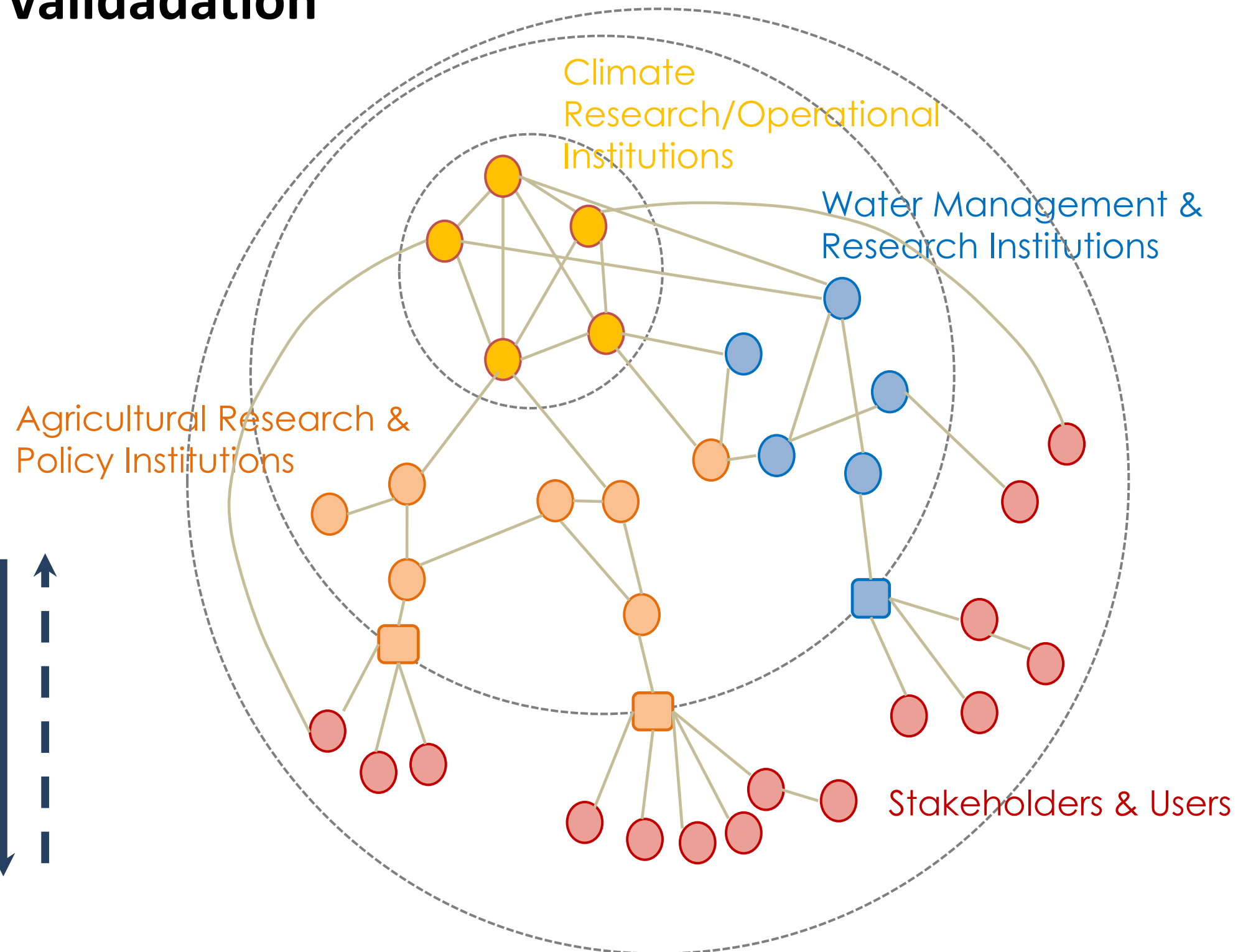
❑ Validation process

❑ From 9 states (NW) in 2014 to the whole country in Jan/2024 (27 states)

❑ ANA 07/2020: DM Program

# Brazilian experience - Setting up the Network

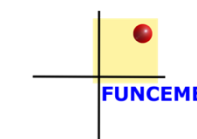
## Validadation



 Monitor de Secas  
**NORDESTE**

<b>C</b>	<b>FUNCEME</b>
<b>A</b>	<b>EMATERCE/CE</b>
<b>W</b>	<b>COGERH, WG Water Security</b>
<b>S</b>	<b>CEDEC-CE, SEMACE</b>

 ANA  
AGÊNCIA NACIONAL DE ÁGUAS

 FUNCEME

 Monitor de Secas

Julho/2014  
Elaborado em: 18/05/2014

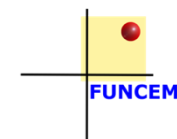


LEGENDA  
Intensidade:  
0-1 Severo Moderado  
1-2 Severo Moderado  
2-3 Severo Moderado  
3-4 Severo Moderado  
4-5 Severo Moderado  
5-6 Severo Moderado  
6-7 Severo Moderado  
7-8 Severo Moderado  
8-9 Severo Moderado  
9-10 Severo Moderado  
Tipos de Impacto:  
1-1 Curto prazo (ex: agricultura, pastagem)  
1-2 Longo prazo (ex: mineração, mineração)  
1-3 Longo prazo (ex: mineração, mineração)  
1-4 Longo prazo (ex: mineração, mineração)

 NATIONAL DROUGHT MITIGATION CENTER  
UNIVERSITY OF NEBRASKA

 CONAGUA  
COMISIÓN NACIONAL DEL AGUA

 THE WORLD BANK  
IBRD • IDA | WORLD BANK GROUP

 FUNCEME



# Brazilian experience – Institutions involved.

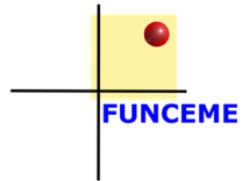
- ❑ August 2014 - first map
- ❑ September 2014 - cooperation agreement MI-ANA-FUNCEME
- ❑ March 2016 - official launch
- ❑ February 2017 - cooperation agreement ANA-UFC
- ❑ From 2018 up to Jan/2024 - Expansion to the whole country





# Drought Monitoring in Brazil

## Drought Monitoring



Julho/2014  
Elaborado em: 18/05/2014

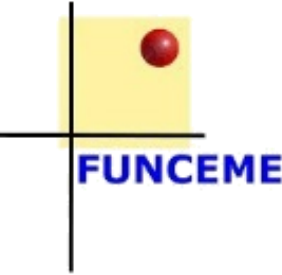


LEGENDA  
Internacional:  
Sem Seca Relativa  
S1 Seca Fraca  
S2 Seca Moderada  
S3 Seca Grave  
S4 Seca Extrema  
S5 Seca Catastrófica  
Tipos de Impactos:  
E = Colheitas de grãos (perdas)  
A = Colheitas de grãos (perdas)  
C = Colheitas de grãos (perdas)  
D = Colheitas de grãos (perdas)

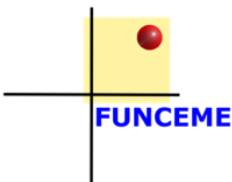




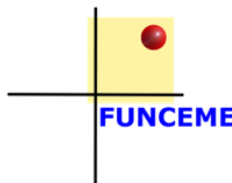
# Drought in Brazil: Proactive Management and Policy



## Drought Monitoring and its Use at National Level



Julho/2014  
Elaborado em: 18/05/2014



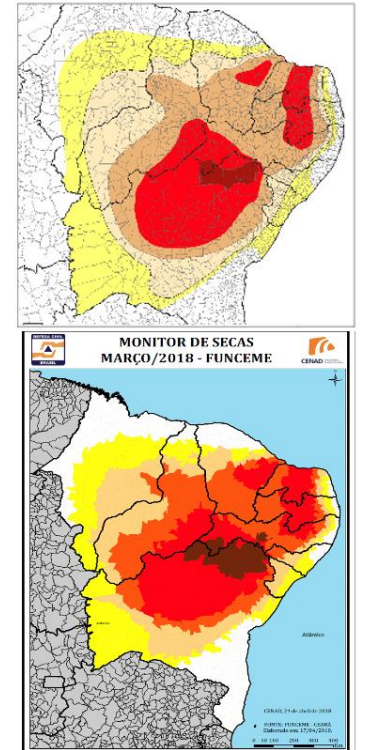
### Drought Monitor:

#### Decisions at National Level

##### National Civil Defense – Water Truck Program

If a municipality has any % of its área in D1 or above drought conditions (Moderate to Exceptional Drought), the municipality is automatically included into the programme.

Otherwise, supplementary information should be provided by the municipalities in order to be included into the programme.



There are ongoing discussions about using the Drought Monitor to inform the Crop Guarantee Program.

### Drought Monitor:

#### Decisions at National Level

ANA declares critical situation of quantitative scarcity of water resources in the Paraná Hydrographic Region

MEDIDA BUSCA RECONHECER A SITUAÇÃO CRÍTICA E SUBSIDIAR A ADOÇÃO DE MEDIDAS TEMPORÁRIAS PARA ASSEGURAR OS USOS MÚLTIPLOS DA ÁGUA.  
ANA declara situação crítica de escassez quantitativa dos recursos hídricos da Região Hidrográfica do Paraná

The measure, contained in Resolution 77/2021, was taken for the first time to ensure the multiple uses of water during this period.



Hidroelétrica de Itaipu no rio Paraná (MS/SP) - Foto: Raydon Alves / Banco de Imagens ANA

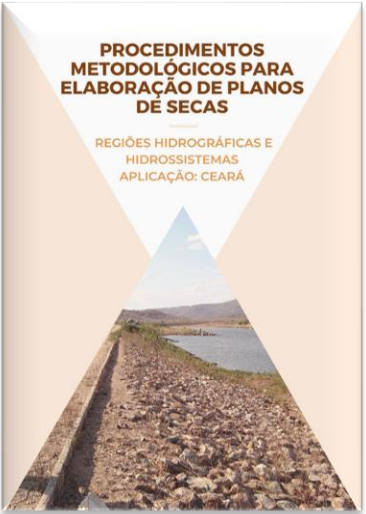
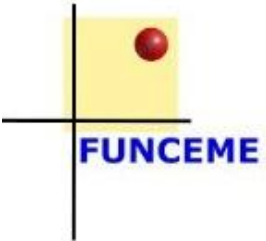
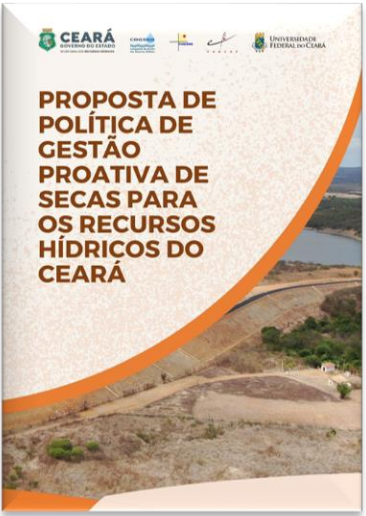
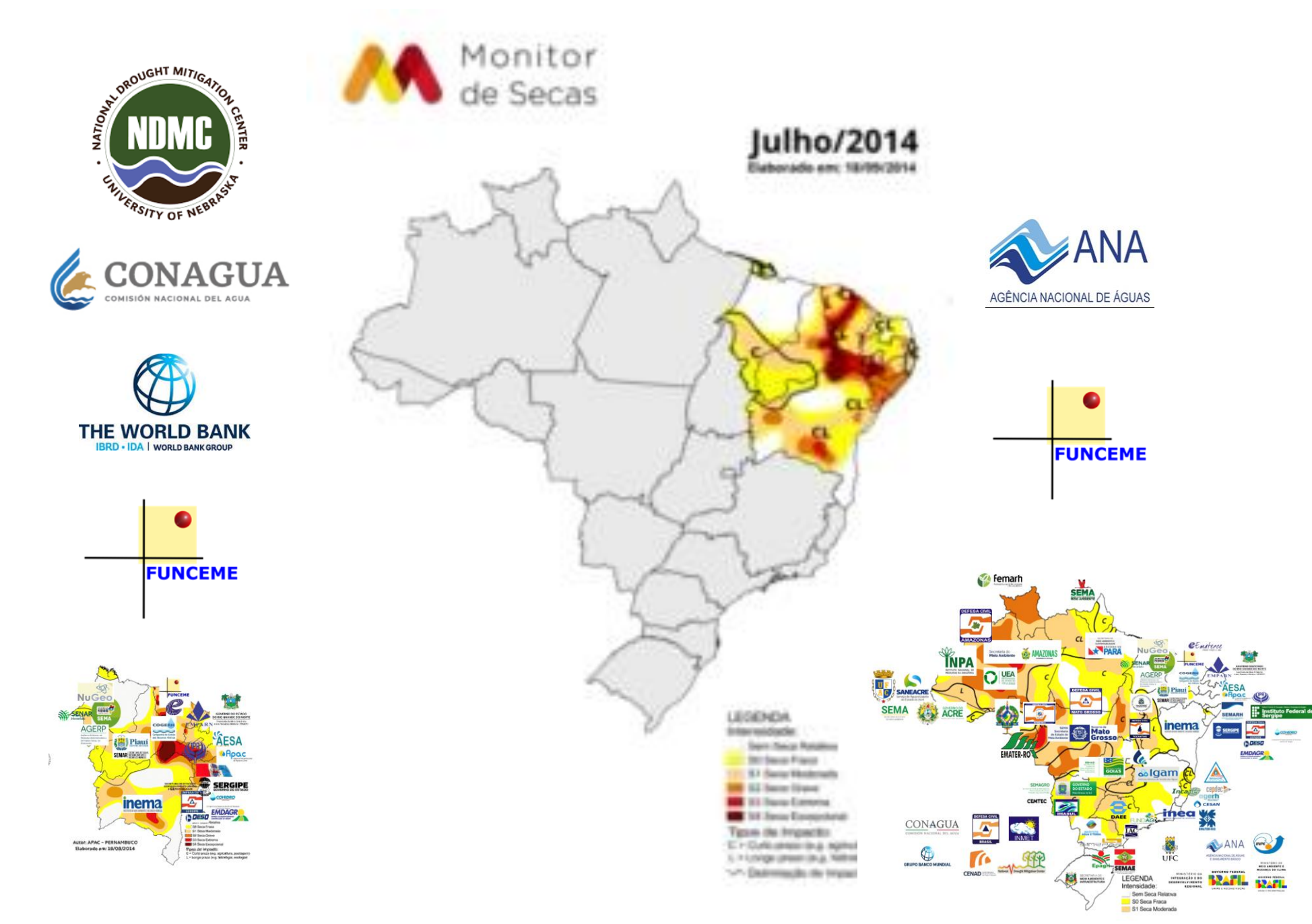
The National Institute of Meteorology (INMET), the National Institute for Space Research (INPE) and the Management and Protection of the Hydric Resources (GEM) have reported a significant decrease in average rainfall between May and September this year. In addition, the Paraná Hydrographic Region has experienced a severe precipitation deficit since October 2019, according to SNM, and the Drought Monitor maps.





# Drought in Brazil: Proactive Management and Policy

## Drought Monitoring



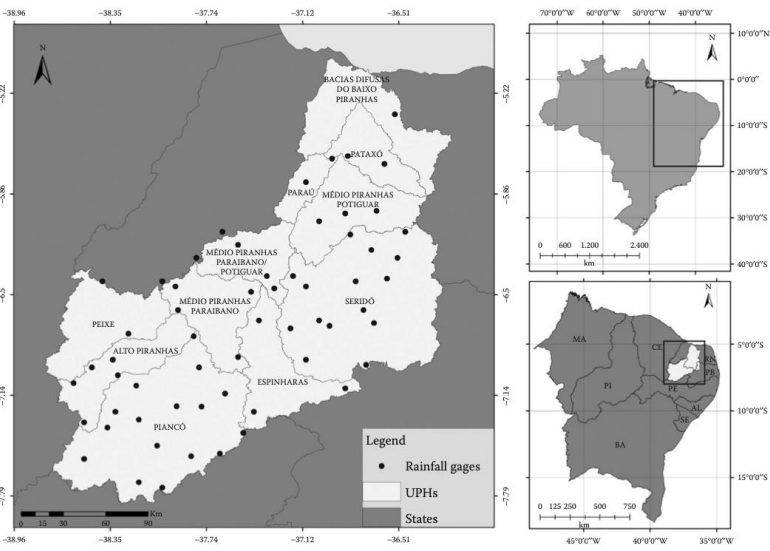
## Contingency Plans



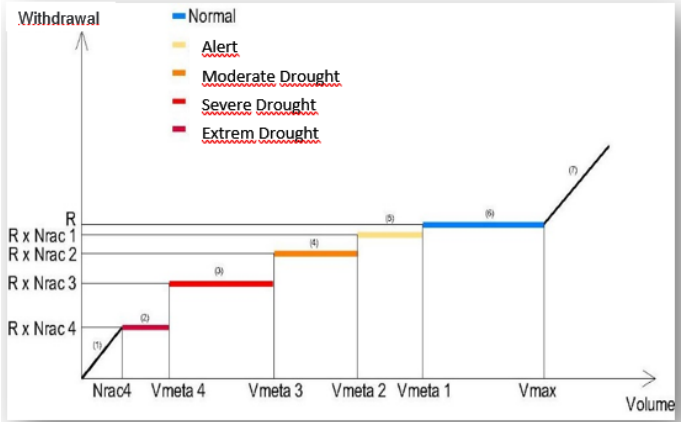
# Drought Monitor: Drought Plans Decisions at System's Level

## Drought Preparedness Plan

Basin

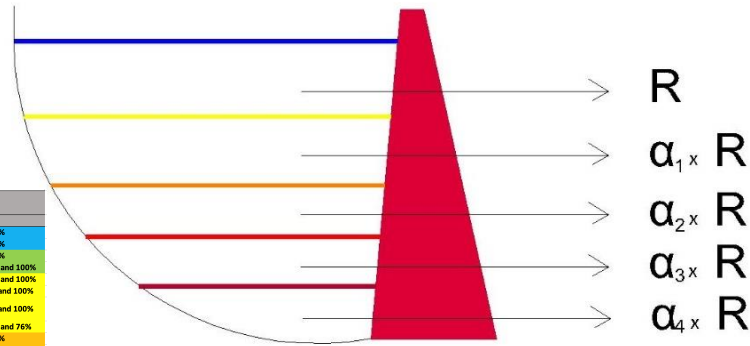


## Irrigation Districts

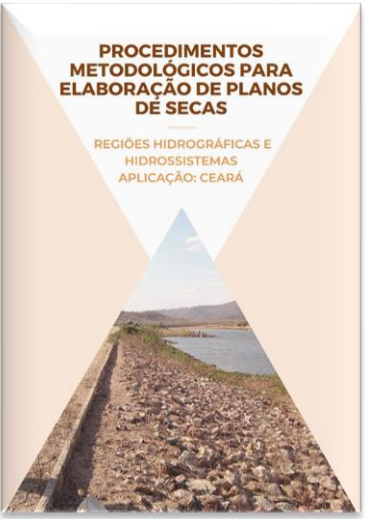
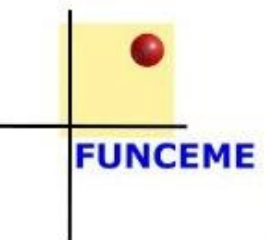
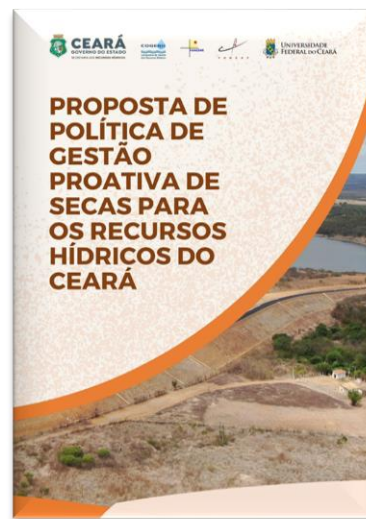
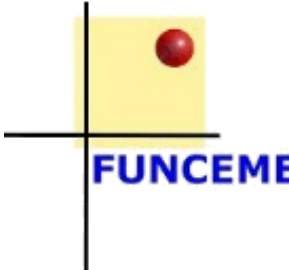


## Cities &Reservoirs' Systems

Hydrological State	Volume - May (hm3)	Level - May (m)	Use	Use Conditions	
Blue	> 184,50 hm3	> 312,86 m	All	473	100%
Green	> 155,50 hm3	> 311,46 m	Transfer to São Gonçalo	473	100%
Yellow	Between 29,80 and 155,50 hm3	Between 300,97 and 311,46 m	Public Supply	Between 1590 and 2090	Between 77 and 100%
Orange	82,50 hm3	306,87	Surrounding Uses	Between 180 and 200	Between 90 and 100%
Red	< 29,80 hm3	< 300,97 m	Other downstream uses (including perennization)	Between 0 and 5	Between 0 and 100%



## Rainfed Agriculture

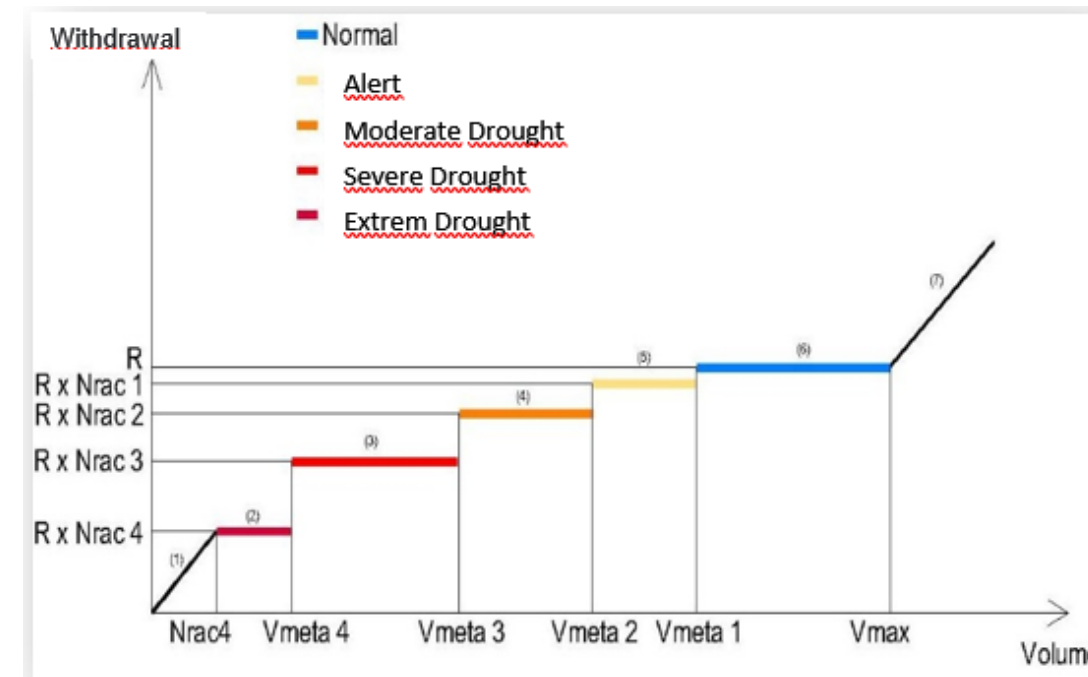
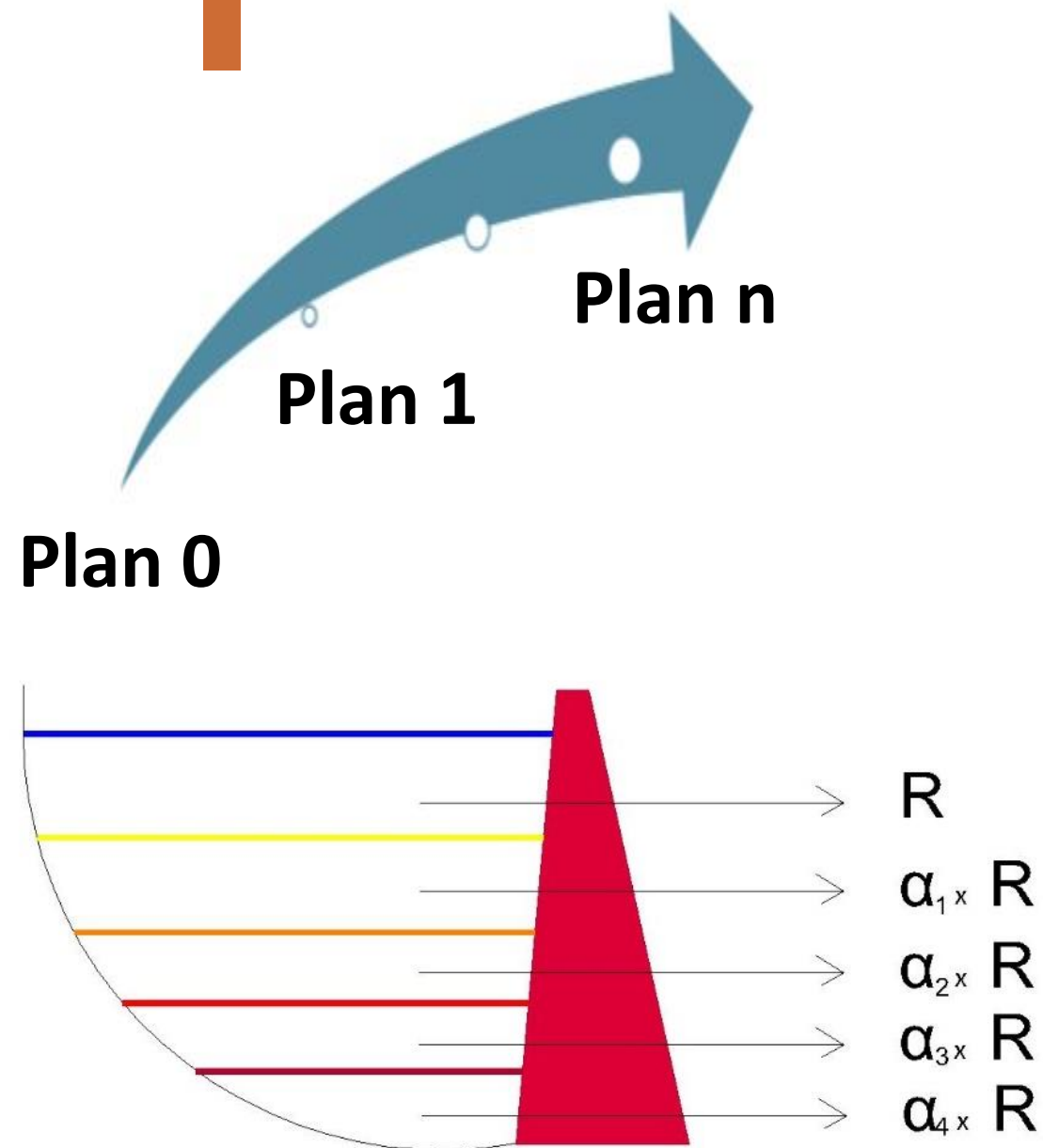




# Contingency Plans at Hydrossystem Level

## Hydrosystem

- Definition of risk levels taken by the decision maker.
- Definition of target volumes and levels of the reservoir.

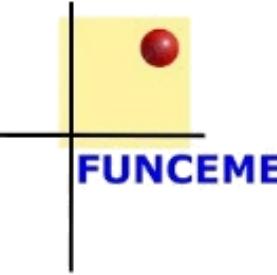


Hydrological State	Volume - May (hm3)	Level - May (m)	Use	Use Conditions	
				l/s	%
Blue	≥ 184,50 hm3	≥ 312,86 m	All	473	100%
			Transfer to São Gonçalo	2090	100%
Green	≥ 155,50 hm3	> 311,46 m	All	473	100%
			Transfer to São Gonçalo	Between 1590 and 2090	Between 77 and 100%
Yellow	Between 29,80 and 155,50 hm3	Between 300,97 and 311,46 m	Public Supply	Between 180 and 200	Between 90 and 100%
			Surrounding Uses	Between 0 and 5	Between 0 and 100%
			Other downstream uses (including perenization)	Between 0 and 268	Between 0 and 100%
Orange	82,50 hm3	306,87	Transfer to São Gonçalo	Between 0 and 1590	Between 0 and 76%
			Public Supply	200	100%
			Surrounding Uses	2,5	50%
Red	≤ 29,80 hm3	≤ 300,97 m	Other downstream uses (including perenization)	134	50%
			Transfer to São Gonçalo	633	30%
			Public Supply	≤ 180	≤ 90%
			Surrounding Uses	0	0%
			Other downstream uses (including perenization)	0	0%
			Transfer to São Gonçalo	0	0%

## Drought in Play



# Drought Contingency Plans – Final Thoughts

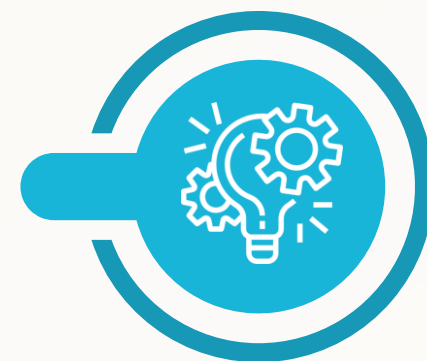


- ❖ **Sector Specific (Agriculture, Water Resources, ...).**
- ❖ **If the focus is a Managed System, the plan is also specific to that system (Urban Supply, Reservoir System, ...).**
- ❖ **Starting the process: Choose the right cases and players to demonstrate the value of the plans.**
- ❖ **Build strategy with those already involved.**
- ❖ **The question of scale and the implications of the lack of coordination between sectors.**
- ❖ **The need for continuous monitoring of its implementation**



## 01 Innovation Limitations Across Scales

Each governance level—from national to local—has inherent constraints that restrict the extent of innovation within existing systems.



## 02 Overemphasis on Infrastructure Solutions

Infrastructure is often prioritized as a solution. While it may offer resilience, it risks stimulating demand beyond planned capacities, triggering further infrastructure needs. Modeling must account for potential long-term demands and assess whether infrastructure investments enhance resilience.



## 03 Sectoral Policies and Program Silos

Policies and programs often operate in isolated silos, lacking coordination and synergy. Effective modeling requires a framework that integrates sectoral data and fosters cross-policy collaboration to prevent wasted efforts.



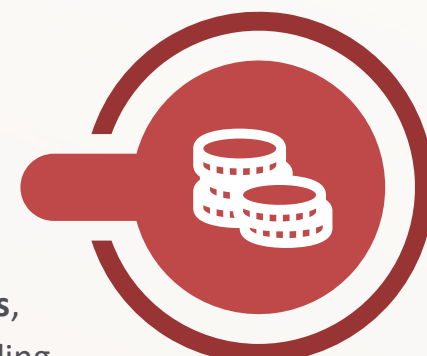
## 04 Scale and Governance Gaps

Local governance arrangements are varied or, in some cases, absent, with different communities exhibiting differing capacities for innovation. Modeling must adapt to these multi-level and context-specific governance structures to be effective.



## 05 Financial Constraints and Territorial Misalignment

Funding is often accompanied by preconceptions about territorial issues and predetermined solution frameworks, assuming homogeneous territories. Such models and funding instruments impose restrictive solutions that may not meet the diverse needs of heterogeneous regions.



## Modelling for a Change:

## Challenges for implementing solutions



## Stationary Perspective of the Problem 06

Planning is frequently based on a stationary perspective, assuming consistent climate and land-use conditions. Incorporating adaptive, flexible models that consider uncertainties is essential for building resilient systems.



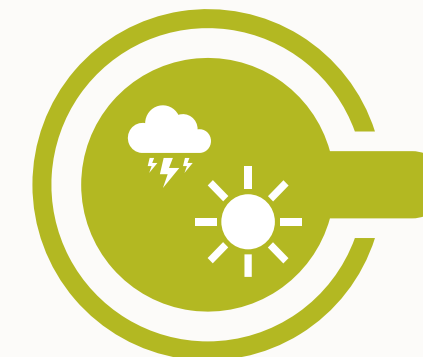
## Climate Info not Used in Decision-Making 07

Although critical, climate information is under- or not utilized at all in policy decisions.



## Mismanagement of Extremes at Local Level 08

In flood years, inadequate or non-existent infrastructure can cause disruptions, such as spoiled milk production due to impassable roads. During drought years, maximizing water use can be economically beneficial due to commodity price incentives.



## Communication Gaps in Crisis Response 09

Clear and coordinated communication is crucial to convey risks, mobilize resources, and engage stakeholders effectively.



## Political Context and Readiness 10

Political changes, such as local elections, can impact response capacity. Transparent budgeting and resource information are vital for continuity in crisis response, regardless of political transitions.



# Information on the Strategic Center of Excellence in Water and Drought Policies - CEPAS



**SITE** <https://cepas.ufc.br>



**SCAN HERE**





**Thank you!**