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# An evaluation of the drought policy and planning guidelines to improve their alignment with the four priority areas of the SENDAI framework

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### Introduction

- A number of drought policy and planning guidelines are developed to support the transition from crisis to risk management.
- However, research is lacking on critical reflection, evaluation and update of these guidelines.
- This study evaluates twelve drought guidelines for their alignment with the four priority areas of the SENDAI framework for disaster risk reduction 2015-2030

## **Methodology** A novel qualitative scoring matrix was developed and used in the evaluation.

| Classification    | Score range | Scoring guide  |  |  |  |  |  |  |  |  |  |  |
|-------------------|-------------|--|--|--|--|--|--|--|--|--|--|--|
| Very Low (VL)     | 0-10        | The element is not covered or just briefly mentioned.  |  |  |  |  |  |  |  |  |  |  |
| Low (L)           | 11-30       | e element is not covered or just briefly mentioned.  te element is mentioned in some details, but sufficient information is lacking on concept, methods and tools. The references to supporting materials and examples are very limited.  the element is a core component of the approach. Although some information is provided on the composition of the approach, and receives a good coverage on supporting the element is a core component of the approach, and receives a good coverage on concept thous, data and tools. Most of the important details are reasonably well covered. Few reference supporting materials are included. The information is well supported by at least one or few can detail of the approach, and receives a very good coverage on concept thous, data and tools. Most of the important details are well covered. Most important reference supporting materials are included and discussed in detail. The element is sufficient |  |  |  |  | The element is mentioned in some details, but sufficient information is lacking on concept, method data and tools. The references to supporting materials and examples are very limited. |  |  |  |  |  |
| Medium Low (ML)   | 31-50       | The element is a core component of the approach. Although some information is provided on concept, methods, data and tools, important details are missing. Few references on supporting materials are included.  |  |  |  |  |  |  |  |  |  |  |
| Medium High (MH)  | 51-70       | The element is a core component of the approach, and receives a good coverage on concept, methods, data and tools. Most of the important details are reasonably well covered. Few references on supporting materials are included. The information is well supported by at least one or few case study examples.   |  |  |  |  |  |  |  |  |  |  |
| High (H)          | 71-90       | The element is a core component of the approach, and receives a very good coverage on concept, methods, data and tools. Most of the important details are well covered. Most important references on supporting materials are included and discussed in detail. The element is sufficiently underpinned by state-of-the-art on the topic and builds on the case study examples.  |  |  |  |  |  |  |  |  |  |  |
| Very High<br>(VH) | 91-100      | The element is a core component of the approach, and receives an excellent coverage on concept, methods, data and tools. The important details are covered in a comprehensive and very good manner. The element is strongly underpinned by state-of-the-art on the topic and builds on the case study examples and global best practices.  |  |  |  |  |  |  |  |  |  |  |

# **Results** Main findings on the alignment of the examined guidelines with the four priority areas of the SENDAI framework are presented below.

| SENDAI framework<br>priority area, and main<br>elements considered in<br>the evaluation    | The Ten-<br>Step<br>Process | British<br>Columbia<br>Handbook | UNISDR<br>Framework        | MEDROPLAN<br>Guidelines                            | EU<br>Guidelines   | The<br>Near<br>East<br>Manual | GWPCEE<br>Guidelines                      | UNCCD<br>DRAPA<br>Framework    | World<br>Bank<br>Assessment<br>Guide | UNCCD<br>Technical<br>Guidelines | Nine-Steps<br>for<br>Agriculture | Nine-Steps<br>for<br>Hydrosyste<br>ms and<br>Cities |
|--|-----------------------------|---------------------------------|----------------------------|--|--------------------|-------------------------------|---|--------------------------------|--------------------------------------|----------------------------------|----------------------------------|---|
| Priority 1 (P1): Understa  | anding disaster r           | risk. Disaster risk             | management nee             | eds to be based on an u                            | and the envi       |                               | n all its dimensio                        | ons of vulnerabilit            | y, capacity, expo                    | sure of persons ar               | nd assets, hazard                | characteristics                                     |
| Overall evaluation priority 1  | МН                          | ML                              | Н                          | МН   | МН                 | ML                            | МН  | МН                             | ML                                   | ML                               | ML                               | L   |
| Data and information   | Н                           | Н                               | VH                         | Н  | Н                  | Н                             | Н   | VH                             | VH                                   | VH                               | МН                               | МН  |
| Risk assessment  | Н                           | МН                              | VH                         | VH   | Н                  | Н                             | Н   | МН                             | VH                                   | VH                               | МН                               | МН  |
| Local knowledge and practices  | VL                          | L                               | Н                          | VL   | VL                 | VL                            | VL  | L                              | VL                                   | VL                               | VL                               | VL  |
| Capacity Development   | Н                           | L                               | VH                         | ML   | ML                 | VL                            | ML  | МН                             | L                                    | L                                | L                                | VL  |
| Science-policy-practice dialogue   | Н                           | VL                              | Н                          | Н  | VL                 | VL                            | VL  | L                              | VL                                   | VL                               | VL                               | VL  |
| Research and development   | MH                          | VL                              | МН                         | L  | Н                  | L                             | МН  | L                              | L                                    | L                                | ML                               | VL  |
| Communication and dissemination  | Н                           | МН                              | VH                         | МН   | Н                  | L                             | Н   | МН                             | МН                                   | Н                                | МН                               | ML  |
| Priority 2 (P2): Strengthe the coherence of national                                       |                             |                                 |                            |  | ining roles and re | esponsibilitie                |   |                                |                                      |                                  |                                  |   |
| Overall evaluation priority 2  | Н                           | МН                              | VH                         | Н  | risk<br><b>H</b>   | н                             | Н   | Н                              | МН                                   | ML                               | МН                               | ML  |
| Policy and governance  | Н                           | ML                              | VH                         | Н  | Н                  | MH                            | Н   | VH                             | MH                                   | ML                               | ML                               | ML  |
| Strategies and plans   | Н                           | Н                               | VH                         | Н  | 85                 | MH                            | Н   | Н                              | Н                                    | Н                                | Н                                | Н   |
| Community representation   | МН                          | Н                               | VH                         | МН   | МН                 | MH                            | МН  | Н                              | Н                                    | Н                                | Н                                | ML  |
| Coordination mechanisms  | Н                           | Н                               | VH                         | Н  | Н                  | Н                             | Н   | Н                              | МН                                   | МН                               | Н                                | Н   |
| Political will and support   | Н                           | Н                               | VH                         | Н  | Н                  | Н                             | Н   | Н                              | L                                    | VL                               | L                                | VL  |
| Periodic assessment and reporting  | Н                           | ML                              | Н                          | Н  | Н                  | MH                            | Н   | МН                             | L                                    | VL                               | ML                               | ML  |
| Priority 3 (P3): Investir social, health and cultural of the Coverall evaluation           | resilience of pers          | ons, communities                | , countries and the save 1 | eir assets, as well as t<br>ives, prevent and redu | he environment.    | These can be sure effective   | drivers of innova<br>recovery and reh     | ation, growth and abilitation. | job creation. Suc                    | h measures are co                | ost effective and i              | nstrumental to                                      |
| priority 3  Resource allocation  | ML                          | L                               | Н                          | L  | ML                 | L                             | L   | ML                             | ML                                   | ML                               | L                                | L   |
| including finance  Risk transfer and   | МН                          | VL                              | Н                          | МН   | VL                 | VL                            | L   | МН                             | МН                                   | ML                               | VL                               | VL  |
| insurance  | L                           | VL                              | Н                          | МН   | VL                 | L                             | 10  | МН                             | ML                                   | Н                                | VL                               | VL  |
| Mainstreaming Disaster<br>risk reduction<br>assessments into land<br>use policy            | L                           | ML                              | Н                          | L  | L                  | L                             | L   | L                              | ML                                   | МН                               | ML                               | VL  |
| Mainstreaming disaster risk reduction into rural development plans                         | L                           | L                               | МН                         | VL   | Н                  | L                             | L   | L                              | L                                    | L                                | VL                               | VL  |
| Business resilience and protection of livelihoods and productive assets                    | ML                          | L                               | Н                          | L  | L                  | L                             | VL  | ML                             | ML                                   | L                                | ML                               | VL  |
| Sustainable use and management of ecosystems   | ML                          | ML                              | Н                          | ML   | Н                  | ML                            | Н   | Н                              | МН                                   | МН                               | L                                | МН  |
| Health and safety  | L                           | L                               | МН                         | L  | L                  | L                             | L   | МН                             | L                                    | ML                               | VL                               | L   |
| Priority 4 (P4): Enhanci<br>for more effective response<br>opportunity to «Build Ba        | and ensure capa             | cities are in place             | for effective reco         | overy. Disasters have a<br>on measures. Women a    | also demonstrate   | d that the reco               | overy, rehabilitati<br>nould publicly lea | ion and reconstruc             | ction phase, whic                    | h needs to be prep               | pared ahead of th                | e disaster, is an                                   |
| Overall evaluation priority 4  | ML                          | ML                              | МН                         | ML   | МН                 | ML                            | ML  | МН                             | ML                                   | ML                               | ML                               | ML  |
| Disaster preparedness<br>and contingency<br>policies, plans and<br>programmes              | Н                           | Н                               | Н                          | Н  | Н                  | Н                             | Н   | Н                              | МН                                   | L                                | Н                                | МН  |
| People-centred multi-<br>hazard, multisectoral<br>forecasting and early<br>warning systems | ML                          | ML                              | ML                         | ML   | ML                 | ML                            | МН  | ML                             | МН                                   | ML                               | L                                | ML  |
| Disaster response including in emergencies   | МН                          | МН                              | МН                         | МН   | ML                 | L                             | ML  | МН                             | ML                                   | ML                               | L                                | L   |
|  |                             |                                 |                            |  |                    |                               |   |                                |                                      |                                  |                                  |   |
| Post-disaster recovery, rehabilitation and reconstruction                                  | ML                          | L                               | Н                          | L  | ML                 | L                             | L   | ML                             | L                                    | L                                | L                                | L   |

# The Teu Step Process British Columbia Handbook UNISDR Framework The Near East Manual The Near East Manual

### **Conclusions and recommendations**

- The examined drought guidelines do not aligned very well with the contemporary disaster risk reduction agenda.
- While the available guidelines do provide very valuable instructions on several important areas (e.g., risk assessment, coordination mechanisms, and plans and strategies), there are a number of key elements necessitating substantial improvement (e.g., science-policypractice dialogue, risk transfer, finance and health).
- This study calls for a periodic review and update (e.g., after every 10- 15 years) of the drought policy and planning guidelines to ensure their validity and effectiveness to address contemporary challenges and emerging needs.

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